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**EVALUATION REPORT** 

# **Executive summary Morocco**

Community media as change agents in Morocco: Increased reach through improved structures and networks



### **Background**

In 2011, Morocco initiated a reform process with the aim of strengthening the rule of law in the country. Although the new constitution guarantees freedom of expression, freedom of information and freedom of the press, they remain restricted. Media professionals who report on protests movements voicing social and political grievances are often subject to imprisonment or fines. The lack of local information, especially outside the political and economic center of Rabat-Casablanca-Marrakech, is further exacerbated by the development gap between the center and local authorities. Social participation thus remains low. One way of closing this gap is through community media (also called "citizen media" or "civil society media"). Often affiliated with non-governmental organizations, they report on local and civil society issues that are rarely covered by traditional, more established media outlets. Since March 2020, Morocco, like the rest of the world, has been subject to contact and travel restrictions in response to the COVID-19 pandemic. Another relevant shift in the framework conditions of the project is the diplomatic

crisis between Morocco and Germany, which escalated in 2021.

The evaluation focuses exclusively on the BMZ-funded bilateral activities of DW Akademie in Morocco (internally referred to as LibEx). By agreement with DW Akademie, this does not include the I-Media project (March 2021-2024), which is funded by the Delegation of the European Union (EU) and co-financed by the BMZ. The BMZ project in Morocco is expected to run for three years (January 2020 - December 2022), and currently has a total budget of 1.355 million euros. The objective of the project is to support community media as they report on local and civil society issues. The main implementing partner is the Forum des Alternatives Maroc (FMAS); DW Akademie also works directly with the non-governmental organization 100% Mamans. The target group is community media throughout Morocco. The activities aim to strengthen FMAS, its network (E-Joussour) and community media outlets in order to improve freedom of information and media diversity in Morocco. Three outputs were isolated: one, strengthening FMAS's structures in order to better support community media, two, making E-Joussour operational as a national media platform for community media; and three, supporting the structures, distribution channels and use of demand-driven formats of selected community media outlets.

In addition to the reporting obligations to the donor (the BMZ), the other main objective of this evaluation is to extract lessons learned for the project team and DW Akademie. The evaluation was conducted according to the six OECD/DAC evaluation criteria. According to DW Akademie's Terms of Reference, particular weight was given to operational efficiency. Data collection took place in January 2022. No field trip to Morocco was planned due to the COVID-19 pandemic. Document review, 15 semi-structured interviews and observation of steering meetings were the main data collection tools. Following the data analysis, a meeting with DW Akademie and the implementing partner FMAS took place in February 2022 to validate and discuss the conclusions of the evaluation.

## **Project evaluation results**

Relevance: Although the objectives of DW Akademie's media development project (LibEx) are not at the core of the priorities outlined as part of the official state development cooperation between Germany and Morocco, it ties in with certain aspects, including vocational training, decentralization and the promotion of women. From the perspective of DW Akademie's civil society partners, LibEx came at the right time to implement their own plans for the development of local community media. Thus far, the community media sector has remained small in terms of the total number of actors and their reach. Through FMAS, the project was able to gradually involve various community media outlets with access to marginalized target groups such as the rural population, women, young people and refugees throughout Morocco in its project activities. These diverse target groups benefit from more social participation and a diversification of the media landscape in Morocco. The project's relevance is thus assessed as "overall fulfilled."

Coherence: In addition to LibEx, DW Akademie acquired other projects together with FMAS, such as the EU-funded "I-Media" project. This enabled the partners to expand their reach, resources and combined implementation competence. Thus far, DW Akademie and the Moroccan project partners have not sufficiently approached potential external partners in order to identify and take advantage of synergies in their project strategies. Relevant partners include other media development organizations, projects promoting civil society engagement, target group-specific community media networks, and state actors from the media sector. The project's coherence can be assessed as "overall fulfilled."

**Effectiveness:** After a partnership at eye-level was established, DW Akademie

began to work with FMAS to develop a strategy for strengthening the community media sector in Morocco. Due to the resulting shifts in the original impact logic of the project, the original indicators will not all be met. LibEx adequately reflects the diversity of the partners, who are distributed geographically across Morocco. The flagship project, the community media project Mères en Ligne instituted by the NGO 100% Mamans, and other community media were financially supported during the COVID-19 crisis and were thus able to increase the quality and quantity of their productions. The electronic platform E-Joussour is not yet functional. In addition to technical training, the project has also been active in organizational development, including promoting the inclusion of volunteers in community media. A multiplier program will be completed at the end of March 2022. A well-received study on the legal framework of community media was published to a wide audience. The project's effectiveness is thus rated as "overall fulfilled."

Efficiency: In the first two years, DW Akademie invested a number of resources to set up appropriate processes and structures for the joint management of the project with FMAS. Since the second half of 2021, several relevant activities have been designed and implemented, although the community media outlets involved in these activities have not yet been integrated into LibEx's strategic management structures. Further investment will be needed from all partners for the continued development of the project and its financial management. The feedback from community media partners on the activities completed thus far has been positive. The project has been able to draw on previous experiences from Morocco's neighboring countries through the engagement of project members and trainers with a great deal of experience in the region, as well as a number of joint activities. The current testing of the Colmena software (developed in Latin America) is an example of how results from DW Akademie community media projects worldwide can be applied to Morocco. The project's efficiency is assessed as "partially fulfilled."

Impact: LibEx increases the quantity and quality of community media outlets and their productions through the parallel implementation of technical training and organizational development. In this way, it indirectly strengthens the advocacy efforts of community media outlets for their legal recognition, which would ultimately increase media diversification in Morocco. LibEx contributes to the improvement of its members' economic situation through network development. The professionalization of community media also has an impact on other segments of civil society, in line with the Moroccan government's decentralization plans and the UN's 2030 Agenda. In view of the current, still early, stage of the cooperation with Morocco, the project's impact can be considered "comprehensively fulfilled."

Sustainability: Central to LibEx's sustainability is the successful alignment of the team with the ownership of the partners over the project. Ownership over the project is also an important precondition for the continued commitment of the numerous volunteers. In addition, LibEx promotes the continued development of the individual organizations and the network as a whole, as well as building up regional and local expertise. The close cooperation with a single central project partner has many advantages, but also carries the risk of unintended negative consequences, such as a higher likelihood of dependency. There is also a need to expand the mobilization of expertise and support within the network for the sake of the network. Sustainability is thus rated as "overall fulfilled."

#### **DW Akademie**

is Deutsche Welle's center for international media development, journalism training and knowledge transfer. Our projects strengthen the human right to freedom of expression and unhindered access to information. DW Akademie empowers people worldwide to make independent decisions based on reliable facts and constructive dialogue. DW Akademie is a strategic partner of the German Federal Ministry for Economic Cooperation and Development. We also receive funding from the Federal Foreign Office and the European Union and are active in approximately 60 developing countries and emerging economies.

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